

UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF NEW YORK

COALITION ON WEST VALLEY
NUCLEAR WASTES & RADIOACTIVE
WASTE CAMPAIGN,

Plaintiffs,

-v-

DEPARTMENT OF ENERGY,
UNITED STATES OF AMERICA,

Defendant

CIVIL NO. 86-1052-C

STIPULATION OF COMPROMISE
SETTLEMENT

WHEREAS plaintiffs have filed this action challenging certain proposed actions of the United States Department of Energy relating to the disposal of low-level radioactive wastes generated from the solidification of high-level radioactive waste, and

WHEREAS plaintiffs and the defendant have met during the course of this litigation in an attempt to resolve through compromise the issues raised in the litigation, and

WHEREAS plaintiffs maintain that the defendants "Finding of No Significant Impact" dated August 6, 1986, which supported approval of disposal of certain radioactive wastes in two facilities situated at the Western New York Nuclear Service Center in West Valley, New York, should be annulled as contrary to the National Environmental Policy Act in that an Environmental Impact Statement (EIS) should have been prepared beforehand, and that

certain radioactive wastes which the defendant intends to dispose of are not "low-level wastes" but are instead "transuranic wastes," and that an EIS should be prepared by a date certain and that judicial review is necessary for other reasons as well, and

WHEREAS the defendant maintains that the Environmental Assessment undertaken which ultimately resulted in a Finding Of No Significant Impact proceeded in a manner within all statutory mandates of the National Environmental Policy Act and the guidelines promulgated thereunder, including those promulgated by the Council on Environmental Quality,

WHEREAS the defendant during discussions with plaintiffs, has made representations to the plaintiffs based on preliminary evaluations done by the defendant in good faith, which the plaintiffs utilized in arriving at this settlement. Those representations are as follows:

- a. should the Class B/C wastes have to be moved from the existing emplacement as a result of the Environmental Impact Statement, it is estimated that there would be minimal occupational radiation doses associated with such potential future movement of the stored Class B/C wastes which would be further evaluated during the Environmental Impact Statement process; and
- b. the defendant estimates that the costs of construction at the tumulus location for emplacement purposes is approximately \$2,000,000 and the costs of converting the storage facility into a tumulus as approved by defendant is approximately \$18,000,000.

WHEREAS, each of the parties is desirous of resolving this lawsuit so that one of the foremost objectives of the West Valley Demonstration Project Act can be met, that is, the immobilization of the liquid high-level radioactive waste located at the Western New York Nuclear Service Center (hereinafter referred to as "Center"), and

WHEREAS, the parties desire to avoid extended litigation and concomitant delay to the West Valley Demonstration Project and the parties further desire to advance the best interests of the public health and safety in light of the high-level nuclear wastes located at the Center, now

IT IS HEREBY STIPULATED AND AGREED by and between the plaintiffs, Coalition on West Valley Nuclear Wastes & Radioactive Waste Campaign, and the defendant, United States of America and the United States Department of Energy, by and through their respective attorneys as follows:

1. As used herein, the term "defendant" shall mean the United States of America and the United States Department of Energy and the term "plaintiffs" shall mean the Coalition on West Valley Nuclear Wastes and the Radioactive Waste Campaign.

2. The parties acknowledge that this agreement shall not constitute an admission of liability or fault on the part of the plaintiffs or the defendant or on the part of their agents,

contractors or employees; this agreement is being entered into so that the best interests of the public and their health and safety can be served by the expeditious solidification of the high-level radioactive wastes located at the Western New York Nuclear Service Center and by the transport of said waste to an appropriate federal repository for permanent disposal in accordance with provisions of the West Valley Demonstration Project Act, Public Law 96-368. The procedures and actions set forth in the provisions of this agreement shall in force and in effect supersede the "Finding of No Significant Impact [FONSI] for Disposal of Project Low Level Wastes", dated August 6, 1986.

3. The Department of Energy had planned to prepare an Environmental Impact Statement concerning closure for the post-solidification phase of the project. The defendant hereby agrees that the scope of that Environmental Impact Statement shall include the following:

a. Disposal of those Class A wastes generated as a result of the activities of the Department of Energy at the West Valley Demonstration Project as mandated by the United States Congress under the West Valley Demonstration Project Act. However, in lieu of undertaking such an EIS, the defendant reserves the right to:

- i. dispose of the Class A wastes in accordance with applicable law at a site other than the Center; or
- ii. evaluate disposal of those Class A wastes in a separate EIS; or

iii. seek and obtain Nuclear Regulatory Commission (NRC) review and approval of any proposed disposal methodology for such Class A wastes at the Center.

b. The disposal of those Class B/C wastes generated as a result of the activities of the Department of Energy at the West Valley Demonstration Project as mandated by the United States Congress under the West Valley Demonstration Project Act.

4. The parties hereby agree that the closure Environmental Impact Statement process -- including the scoping process -- shall begin no later than 1988 and that this process shall continue without undue delay and in an orderly fashion consistent with applicable law, the objectives of the West Valley Demonstration Project, available resources and mindful of the procedural processes (including public input) needed to complete the aforesaid Environmental Impact Statement. The defendant agrees to provide a six (6) month public comment period for the draft EIS.

5. Pending such Environmental Impact Statement, the plaintiffs withdraw and waive any objection or claim concerning immobilization of the Class B/C wastes in a cement form consistent with the applicable Nuclear Regulatory Commission "Technical Position on Waste Form, May 1983, Rev. 8".

6. The plaintiffs withdraw and waive any objection or claim concerning the placement of the solidified Class B/C wastes in the "RTS Drum Cell" already under construction at the West Valley Demonstration Project pending a determination of the disposal of these solidified Class B/C wastes as a result of the Environmental Impact Statement. The Class A and Class B/C wastes shall be retrievably and temporarily stored pending the EIS or in the case of Class A wastes until fulfillment of the alternative disposal provisions under paragraph 3(a), supra.

7. The parties agree that for consideration of any on-site disposal, the defendant in the EIS shall evaluate erosion impacts and erosion control impacts and the need for erosion control measures.

8. While this agreement will not in and of itself subject the Department of Energy to formal NRC procedures, nor to actions required by law for licensed activities, it is hereby agreed that every good-faith effort shall be made to evaluate the site and the design(s) relative to the provisions of 10 C.F.R. §61.50 and §61.51. Similarly, if the Class B/C waste form does not satisfy or meet otherwise applicable NRC regulations and guidelines at the time of the draft Environmental Impact Statement, the defendant agrees that the scope of the Environmental Impact Statement shall

evaluate reasonable additional site suitability and disposal facility design safeguards to provide reasonable assurance that exposures to humans are within regulatory limits and guidelines established by the NRC.

9. The defendant agrees to hold and undertake meetings on a quarterly basis at a location at or near the West Valley Demonstration Project site to which members of the local geographical, educational, scientific and political communities -- including plaintiffs -- shall be invited, so that the defendant can advise such participants of the status of the Environmental Impact Statement process including current results and in order to receive public comment. The meetings shall commence during or prior to the EIS scoping process.

10. The defendant agrees to make available to the plaintiffs at the West Valley Demonstration Project Public Reading Room for public inspection upon reasonable notice, at reasonable hours and without a search charge, those documents requested with reasonable specificity which are reasonably related to the preparation of the EIS for the West Valley Demonstration Project including background information which would be available under a Freedom of Information Act request to the Department of Energy in accordance with the provisions of that Act. Should any person wish to have

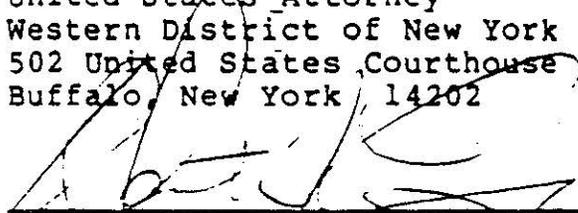
copies, they may have such at nominal charges provided for under the Freedom of Information Act.

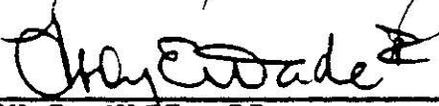
11. The defendant agrees to expeditiously seek and abide by a determination or prescription provided for under the West Valley Demonstration Project Act from the Nuclear Regulatory Commission (NRC) as to whether waste material (other than high-level waste) intended for disposal by the Department of Energy in conjunction with the West Valley Demonstration Project which waste material contains elements having an atomic number greater than 92 in concentrations greater than ten (10) nanocuries per gram but less than or equal to 100 nanocuries per gram, are transuranic wastes or low level wastes within the meaning of the West Valley Demonstration Project Act, Public Law 96-368 for disposal at the Center. For disposal at locations other than the Center, such disposal will be in accordance with applicable law. This determination or prescription shall be binding upon all parties except that plaintiffs reserve their right to seek judicial review of such determination or prescription of the Nuclear Regulatory Commission to the extent that such determination or prescription is arbitrary and capricious, an abuse of discretion or otherwise reviewable as not in accordance with the law.

12. The parties agree that this agreement shall fully and finally settle all the claims set forth in the Complaint and shall

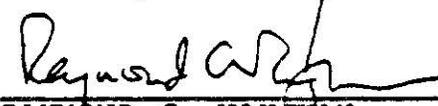
be binding upon the plaintiffs for themselves, their successors or assigns and shall release the defendant of liability for all those claims set forth in the Complaint. However, such release is conditioned upon compliance with the terms of this agreement. Additionally, it is expressly acknowledged that this agreement is designed to ensure that an EIS process is undertaken in accordance with the terms of this agreement and consistent with applicable law. However, the plaintiffs reserve all their rights to challenge the contents of any EIS under applicable law once the EIS process is completed.

ROGER P. WILLIAMS
United States Attorney
Western District of New York
502 United States Courthouse
Buffalo, New York 14202


MARTIN J. LITTLEFIELD
Assistant United States Attorney


TROY E. WADE, II
U.S. Department of Energy
Manager, Idaho Operations Office


DAVID J. SEEGER
Attorney for Plaintiffs


RAYMOND C. VAUGHAN,
ACTING CHAIRMAN
On behalf of the Coalition on
West Valley Nuclear Wastes


CAROL MONGERSON
Vice Chairperson, On Behalf of
the Radioactive Waste Campaign

SO ORDERED:


HONORABLE JOHN T. CURTIN
UNITED STATES DISTRICT JUDGE

Dated: May 27, 1987.